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DISTRICT COURT OF GUAM

RICHARD T. ARNOLD,  
Plaintiff,

Civil Case No. 09-00030

vs.

MANU P. MELWANI, ANITA MELWANI,  
LAWRENCE J. TEKER, THE SUPERIOR  
COURT OF GUAM, THE SUPREME  
COURT OF GUAM, and ROBERT P.  
KUTZ,  
Defendants.

**OPINION AND ORDER  
RE: PLAINTIFF'S MOTION  
FOR RECUSAL**

This matter comes before the court on the Motion for Recusal filed on March 24, 2010 by the Plaintiff Richard T. Arnold ("the Plaintiff"), proceeding *pro se*. See Docket No. 25. Defendants Manu and Anita Melwani, Lawrence Teker and Robert Kutz filed their Opposition to Motion for Recusal on April 1, 2010. See Docket No. 32. Defendants Superior and Supreme Courts of Guam filed their Response re: Motion for Recusal on April 2, 2010. See Docket No. 35. The Plaintiff filed his Reply Brief on Recusal on April 9, 2010. See Docket No. 36. The court held a hearing on this motion on April 13, 2010. Upon review of the parties' filings and relevant authority, and after the arguments presented at the hearing, the court hereby **DENIES** the Motion for Recusal.

**I. FACTUAL AND PROCEDURAL BACKGROUND**

This case stems from litigation arising after the Plaintiff, president of local construction company Pacific Superior Enterprises Corp. ("PSEC"), had won a bid for the repair and renovation of Guam Housing and Urban Renewal Authority ("GHURA") residential housing units. See Docket No. 19, Exh. A and *GHURA v. Pac. Superior Enters. Corp.*, 2004 Guam 22 ¶ 3. The contract with GHURA required a performance or cash bond to guarantee completion.

1 *Id.* PSEC and Defendant Manu Melwani (“Melwani”) entered a contract, whereby Melwani  
2 would provide the bond money and in turn, receive a share of profits from the construction  
3 projects. *See* Docket No. 19, Exh. A. As it turned out, PSEC did not complete the projects, and  
4 GHURA advised Melwani that his bond would be forfeited if the projects were not completed.  
5 2004 Guam 22 ¶ 4. In response to such news, Melwani then completed the projects. *See id.*  
6 Thereafter, PSEC and Melwani separately claimed an entitlement to all payments from GHURA.  
7 *See id.*

8 The failed contract spawned much litigation, including an interpleader action filed by  
9 GHURA in the Superior Court to determine ownership rights to \$411,978.15 due on the  
10 construction projects. *See id.* This interpleader action, Superior Court Case No. CV887-96, was  
11 eventually appealed to the Supreme Court of Guam, which issued an Opinion. *See id.*

## 12 **II. DISCUSSION**

13 The Plaintiff argues that disqualification is required because the court had been assigned  
14 the interpleader case and recused herself; the case is very controversial; and the court has  
15 relationships with other judges and members of the Guam Bar that would affect her ability to be  
16 impartial. *See* Docket No. 25.

17 Title 28 U.S.C. § 455 enumerates the criteria for mandatory disqualification of all federal  
18 judges. Section 455(a) contains a general disqualification provision and mandates  
19 disqualification whenever a judge’s “impartiality might reasonably be questioned.” Foremost,  
20 “[j]udicial impartiality is presumed.” *First Interstate Bank of Arizona, N.A. v. Murphy, Weir &*  
21 *Butler*, 210 F.3d 983, 987 (9th Cir. 2000). Nevertheless, the court is cognizant that a judge bears  
22 the burden of maintaining impartiality and the appearance of impartiality. *See id.* Therefore, the  
23 court has the independent duty to decide whether its impartiality might reasonably be questioned,  
24 despite the reasons given by the Plaintiff. Upon review of the filings and case authority, the  
25 court finds that none of the reasons asserted by the Plaintiff require disqualification under § 455.

### 26 **A. Participation in appellate panel**

27 First, in light of the court’s burden to maintain an appearance of impartiality, the  
28 undersigned judge requested information from the Superior Court about the interpleader case,

1 Civil Case No. 887-96, and the records from this case reveal that it had never been assigned to this  
2 judge. At the hearing, the Plaintiff was convinced that the undersigned judge had been assigned the  
3 interpleader case and had recused herself. However, Superior Court records indicate otherwise.

4 Furthermore, the Opinion from the Supreme Court appeal of the interpleader case  
5 indicate that the undersigned judge was a member of the appellate panel that decided *GHURA*,  
6 2004 Guam 22. The Supreme Court records reveal that the Plaintiff did not object to the  
7 undersigned judge's participation on the panel. Ultimately, the appellate panel held, in part, that  
8 the dispute should have been subject to arbitration in accordance with the agreement between  
9 PSEC and Defendant Melwani. Specifically, the Supreme Court stated: "Our holding with  
10 respect to the issue of arbitrability precludes our need to reach the other issues raised by  
11 Melwani on appeal regarding consideration, unconscionability, and the business license  
12 affirmative defense." *GHURA*, 2004 Guam 22 ¶ 37. The case was remanded to the Superior  
13 Court.

14 Although not articulated by the Plaintiff, he appears to argue that the undersigned judge  
15 may have obtained information about the case as a result of her participation in the prior  
16 appellate proceeding. The United States Supreme Court has held, however, that when alleging  
17 prejudice, such prejudice must be from an extra-judicial source. In articulating this "extra-  
18 judicial source rule," the Court stated: "[O]pinions formed by the judge on the basis of facts  
19 introduced or events occurring in the course of the current proceedings, or of prior proceedings,  
20 do not constitute a basis for a bias or partiality motion unless they display a deep-seated  
21 favoritism or antagonism that would make fair judgment impossible." *Liteky v. United States*,  
22 510 U.S. 540, 555 (1994). Furthermore, "judicial rulings alone almost never constitute a valid  
23 basis for a bias or partiality motion." *Id.* Here, any information learned by the undersigned judge  
24 about the case would have been through the litigation in the local courts arising from the  
25 Plaintiff's and Defendant Melwani's contract dispute.

26 **B. Controversial nature of case and court's relationships with bench and bar**

27 The Ninth Circuit has stated: "We begin with the general proposition that, in the absence  
28 of a legitimate reason to recuse himself, 'a judge should participate in cases assigned.'" *United*

1 *States v. Holland*, 519 F.3d 909, 912 (quoting *Maier v. Orr*, 758 F.2d 1578, 1583 (Fed. Cir.  
2 1985)). To determine whether there is a legitimate reason for disqualification, § 455 “asks  
3 whether a reasonable person perceives a significant risk that the judge will resolve the case on a  
4 basis other than the merits.” *Clemens v. U.S. Dist. Court*, 428 F.3d 1175, 1178 (9th Cir. 2005)  
5 (quoting *In re Mason*, 916 F.2d 384, 385 (7th Cir.1990)). “The ‘reasonable person’ in this  
6 context means a ‘well-informed, thoughtful observer,’ as opposed to a ‘hypersensitive or unduly  
7 suspicious person.’” *Id.* (quoting *Mason*, 916 F.2d at 385).

8 The Plaintiff contends that the controversial nature of the case and the court’s  
9 relationships with judges and justices of the local court as well as member of the Guam Bar  
10 requires disqualification. The Ninth Circuit cited with approval “a helpful, nonexhaustive list of  
11 various matters not ordinarily sufficient to require a § 455(a) recusal” which includes:

12 (1) Rumor, speculation, beliefs, conclusions, innuendo, suspicion, opinion, and  
13 similar non-factual matters, (2) the mere fact that a judge has previously  
14 expressed an opinion on a point of law or has expressed a dedication to upholding  
15 the law or a determination to impose severe punishment within the limits of the  
16 law upon those found guilty of a particular offense; (3) prior rulings in the  
proceeding, or another proceeding, solely because they were adverse; (4) mere  
familiarity with the defendant(s), or the type of charge, or kind of defense  
presented . . . .

17 *Clemens*, 428 F.3d at 1178-79 (quoting *Nichols v. Alley*, 71 F.3d 347, 351 (10th Cir. 1995)).

18 The Plaintiff’s arguments are not supported by memoranda, documents, or facts. He offers only  
19 opinion and speculation, and voices his fear “that defendants Melwani and [Lawrence] Teker  
20 will wrap their tentacles around her the same as they have in the local courts and law  
21 enforcement communities. It is highly apparent that the local courts have paid allegiance to  
22 defendant Melwani.” Docket No. 36. He further contends that Defendants Melwani and Teker  
23 “hold a lot of power over government officials and the local courts” which is “why this case  
24 needs an off-island judge.” Docket No. 36.

25 Before sitting on the bench of the Superior and Supreme Courts, the undersigned judge  
26 practiced as an assistant attorney general and then Chief Prosecutor at the Guam Office of the  
27 Attorney General. In her current capacity as the Chief Judge of the Federal District Court, she  
28 has maintained – and continues to maintain – a professional working relationship with her

1 former colleagues of the bench and the bar. The Plaintiff fails to present any facts to  
2 demonstrate that the undersigned judge would not be able to fairly and impartially rule on this  
3 case. Rather, his unsubstantiated allegations are precisely the “[r]umor, speculation, beliefs,  
4 conclusions, innuendo, suspicion, opinion, and similar non-factual matters” that courts have  
5 rejected as grounds for disqualification under § 455. *See Nichols*, 71 F.3d at 351; *see also M2*  
6 *Software Inc. v. Madacy Entertainment*, 463 F.3d 870 (9th Cir. 2006) (“Disqualification is not  
7 required on the basis of remote, contingent, indirect or speculative interests.”) (quoting *United*  
8 *States v. Bayless*, 201 F.3d 116, 127 (2d Cir. 2000); *Maier v. Orr*, 758 F.2d 1578, 1583 (Fed. Cir.  
9 1985) (“Conclusory statements are of no effect. Nor are counsel’s unsupported beliefs and  
10 assumptions. Frivolous and improperly based suggestions that a judge recuse should be firmly  
11 declined.”).

12 Consequently, the court finds that a reasonable, well-informed, thoughtful observer with  
13 knowledge of all the facts would not conclude that this court’s impartiality might reasonably be  
14 questioned under § 455(a).<sup>1</sup> *See Yagman v. Republic Ins.*, 987 F.2d 622, 626 (9th Cir. 1993).  
15 Accordingly, the court hereby **DENIES** the Plaintiff’s Motion for Recusal.

16 **SO ORDERED.**



/s/ Frances M. Tydingco-Gatewood  
Chief Judge  
Dated: May 14, 2010

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21 <sup>1</sup> The court additionally finds that there is no basis for disqualification under § 455(b).  
22 There is no showing that the court “has a personal bias or prejudice concerning a party, or personal  
23 knowledge of disputed evidentiary facts concerning the proceeding” therefore § 455(b)(1) does not  
24 apply. The court was never in private practice and thus there can be no disqualification pursuant to  
25 § 455(b)(2). Again, § 455(b)(3) does not apply because the undersigned judge did not act as counsel  
26 or adviser or material witness in the proceeding. Next, § 455 (b)(4) does not apply because the court  
27 does not have “a financial interest in the subject matter in controversy or in a party to the  
28 proceeding, or any other interest that could be substantially affected by the outcome of the  
proceeding.” Finally, § 455(b)(5) does not apply because the undersigned judge, her husband or any  
person “within the third degree of relationship to either of them, or the spouse of such a person” is  
not a party or officer, director or trustee of a party; is a lawyer, is known by the judge to have an  
interest hat could be substantially affected by the outcome of the proceeding, and is to the judge’s  
knowledge likely to be a material witness in the proceeding.